

Decision Support for FMD Risk Management: Economywide Assessment Tools

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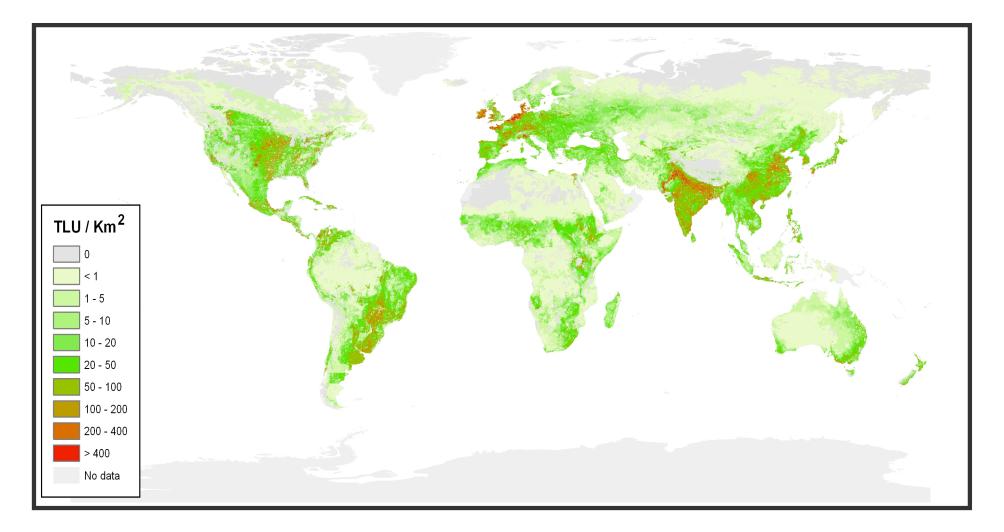
UC Berkeley

Presented to the Regional workshop Harmonize the approach to determine socio-economic impacts of FMD 4 – 6 September 2012 Bangkok, Thailand



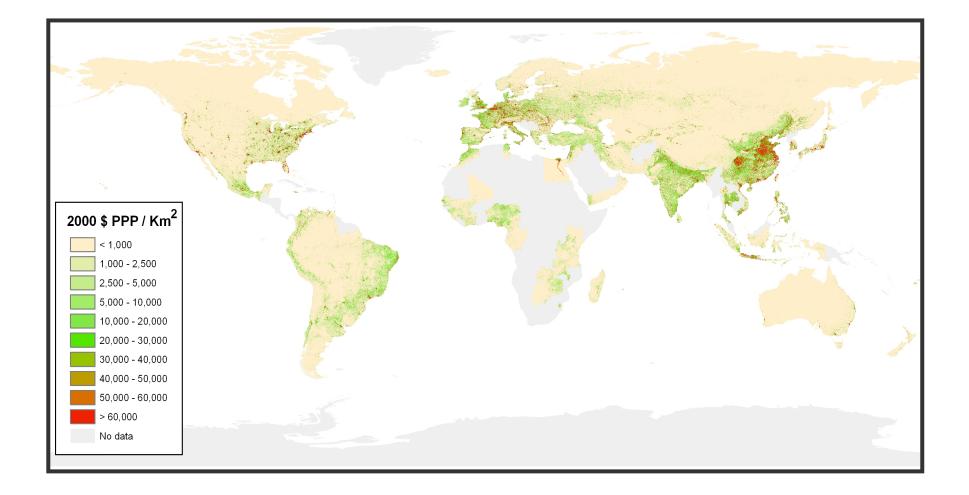
- Motivation things to come
- Overview of Assessment Issues

Asia and Livestock (Tropical livestock units per km²)



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Expenditure on Meat (PPP\$/sqkm)



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Regional Demand Trends

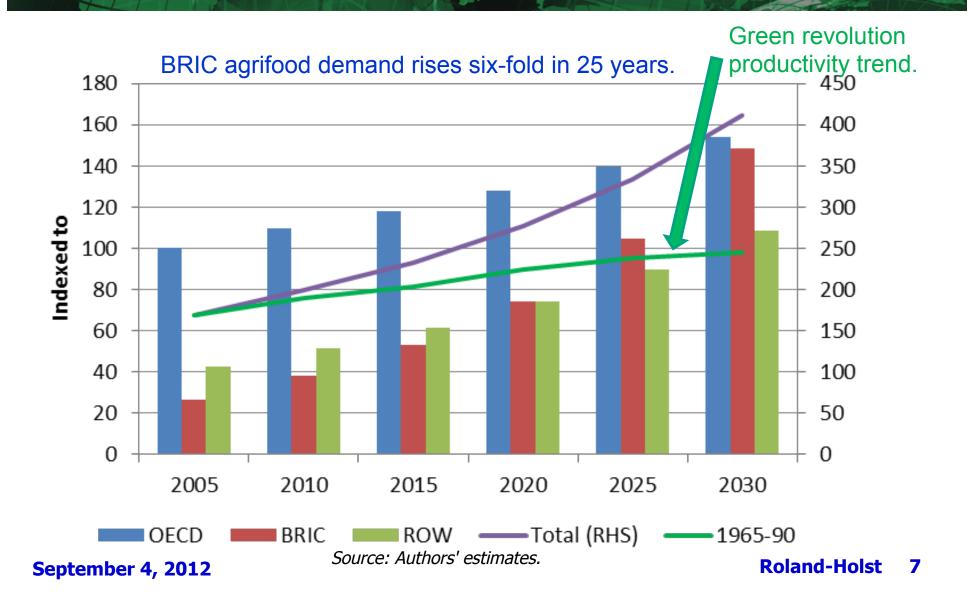
- Because of joint densities of animal and human populations, Asia is becoming a global epicenter of animal disease risk.
- Meanwhile, Asian emerging markets are driving a dramatic acceleration of the livestock sector.
- This trend is part of an overall change in the fundamental narrative of regional food security.

The Asian Food Security Narrative is Changing: From Basic Needs to Sustainability



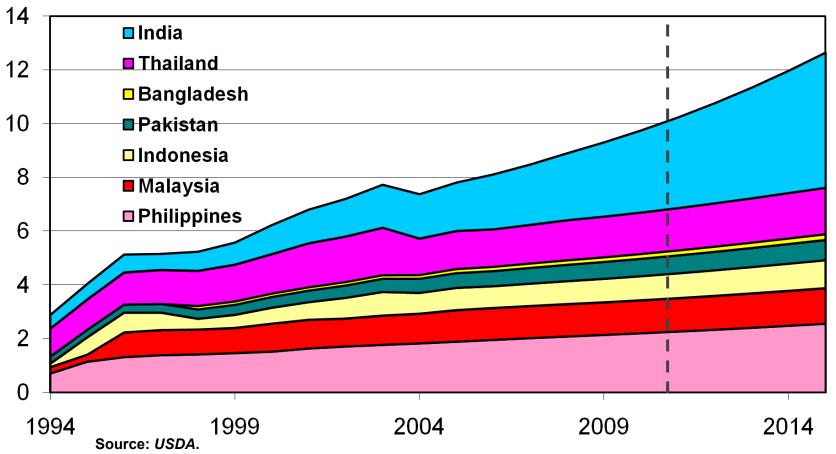
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Global Agrifood Demand



Livestock as a Primary Driver of Trade and Growth Asia Pork and Poultry Production

Million metric tons

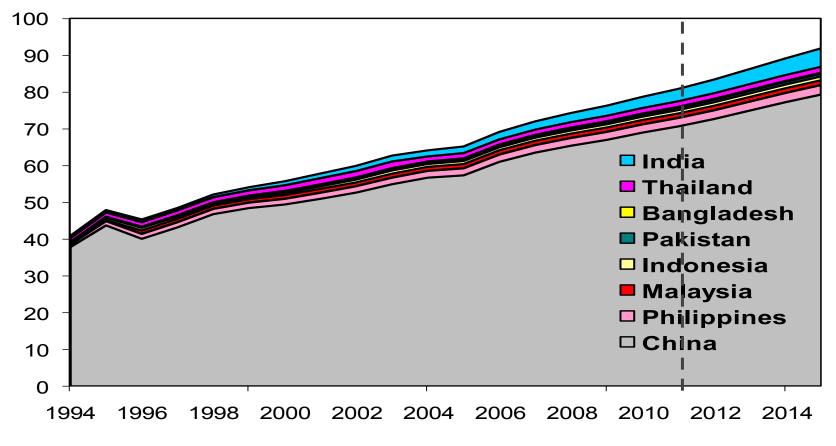


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Clearly, the impact of any imbalance in China's meat economy will fall on the price system.

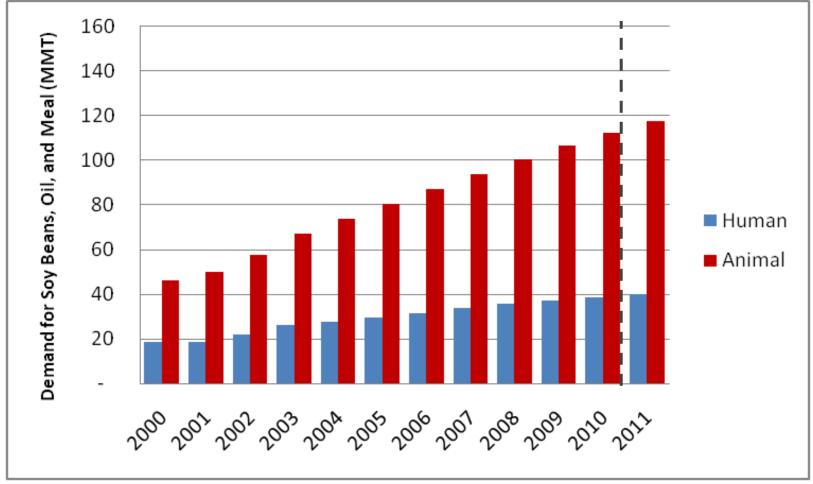
Million metric tons



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Source: USDA.

China Soy Demand

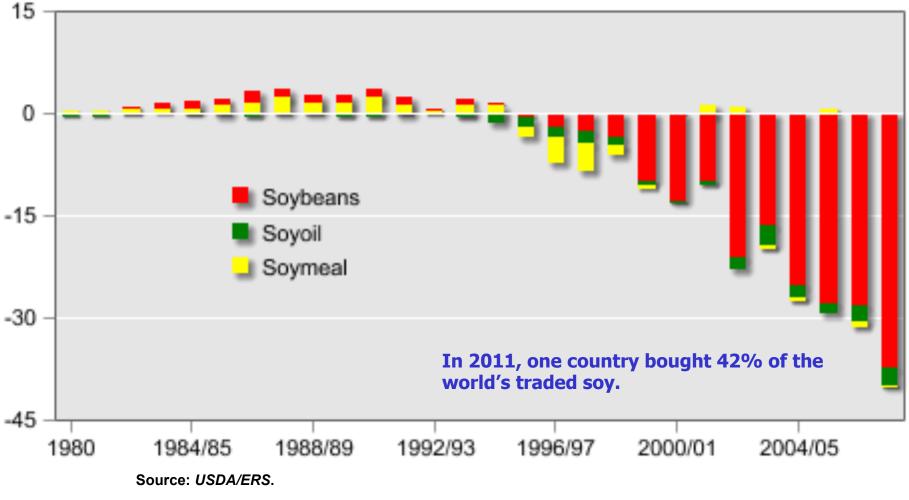


Source: USDA.

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Trade: China's Soy Tsunami

Net trade in soy products (Million MT)

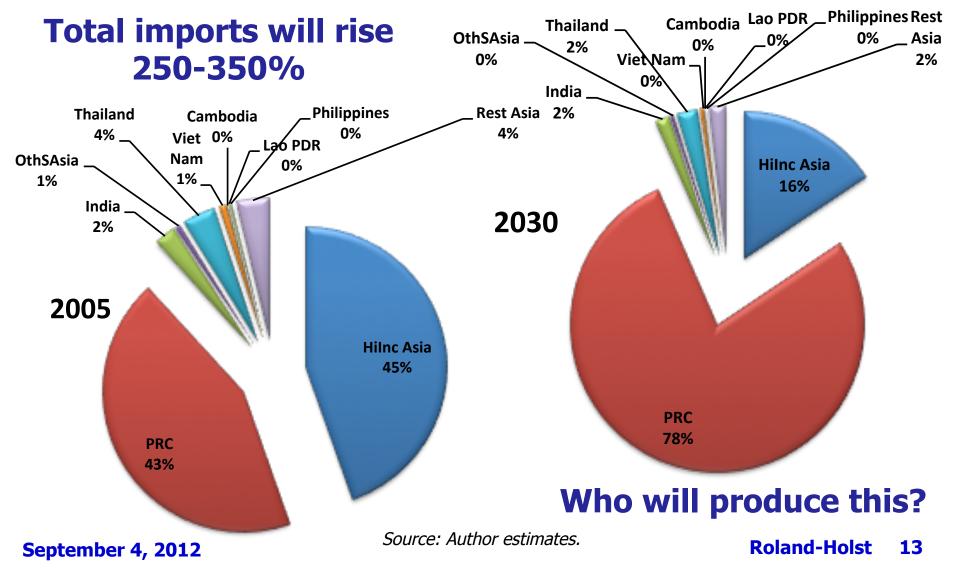


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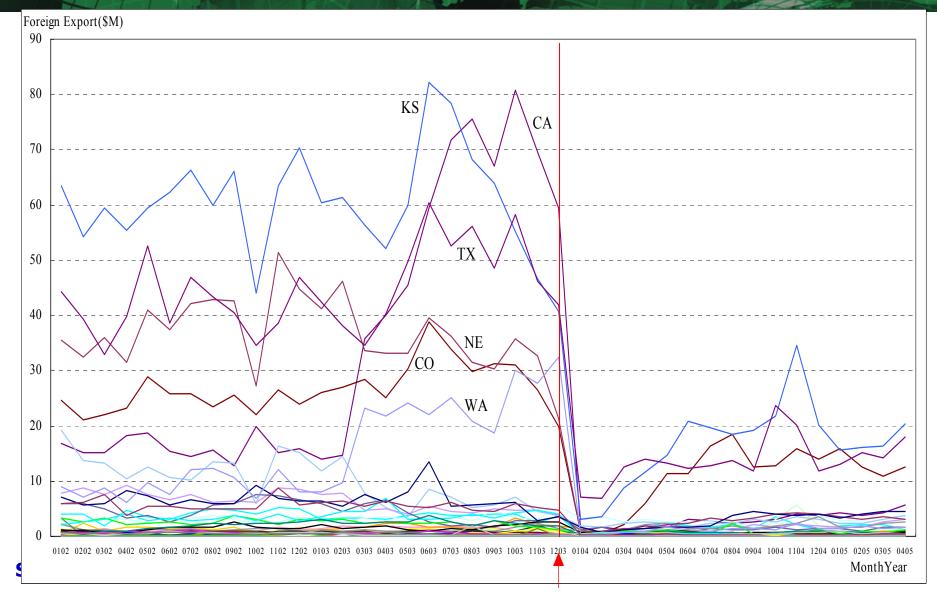
Demand-Driven Growth Opportunities in Asian AgriFood

- With 20 percent of population, 7 percent of world farmland, 5 percent of renewable fresh water, and the fastest growing middle class,
- China's Agrifood balances are beginning exert enormous influence on global trade
- If import trends continue, there will be significant opportunities to alleviate rural poverty at home and across the region.





What can happen? US Beef Exports, 1/2002-4/2005



Globalization and Animal Disease Risk

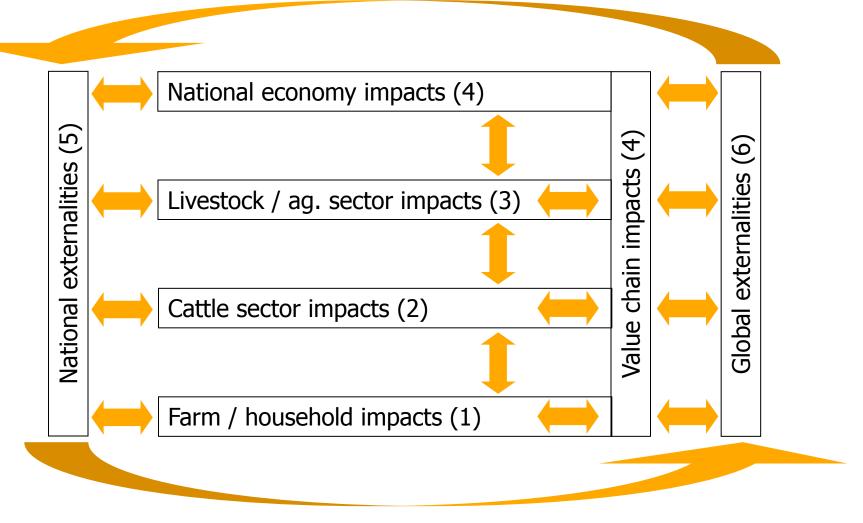
- These trends obviously increase the importance of FMD risk, both in terms of
 - absolute scale very rapid growth, and
 - risk pathways trade
- The same characteristics, however, raise the economic reward for effective risk management.
- Both trends justify more determined investment in evidence based FMD policy.

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Economywide Assessment

- Traditionally, policy has focused on producer conditions/needs/costs.
- In developing countries, many of these are rural smallholders with limited public voice.
- An economywide assessment of FMD risk is needed to identify is fullest implications and the many stakeholder groups associated with them.
 - Consumers
 - Supply chain partners
 - Allied institutions public health, trade, finance, etc.

hat we want to capture: FMD Impact Pathways



Primary Characteristics

To adequately inform policy in this context, assessment tools must:

- 1. Have sufficient detail to identify leading stakeholder groups.
- 2. Capture economic linkages between groups to trace indirect impacts.
- 3. Include a aggregate consistency framework that identifies constraints and trade-offs.

Priorities for Economic Assessment

- Damage/cost assessment
 - Reach beyond production systems
 - Capture economywide and international spillovers
 - Expand stakeholder audience (private and public)
- Economic policy raise the status of animal health policy in the larger context of economic development, poverty reduction, food security, etc.

Mellor Hypothesis : Why Agriculture Matters for Economywide Growth

- 1. Increases in farm income and profitability, resulting in improved welfare of farmers and the rural poor
- 2. Declining food prices, benefiting poor rural and urban consumers, including small farmers who might be net purchasers of food
- 3. Lower urban cost of living/wages allow the industrial sector to reduce costs
- 4. Increases in the domestic demand for industrial output
- 5. Increasing competitiveness of both agricultural and industrial exports, with positive impact on hard currency earnings
- 6. Expansion of the domestic industrial sector, pulling "surplus" labor out of agriculture



- Social Accounting Matrix (SAM) Analysis – a static national economic impact assessment tool
- Computable General Equilibrium (CGE) Modeling – dynamic modeling of market interactions

SAM: A Tool for Economic Impact Assessment

- Economic activities have linkages, leading to a myriad of indirect effects that together often exceed direct effects
- Modern assessment tools strive to account for these "multiplier" effects to attain better understanding of longer-term, more inclusive stakeholder interests



- Macro policy is important, but so are economic structure and economic interactions.
- Indeed, linkages and indirect effects are often more important than the direct targets of policy.
- To improve visibility for policy makers and make appropriate recommendations, we need to understand these interactions.

CGE Models

- CGE models extend the SAM framework to simulate market activity
- They highlight the role of prices and scarcity in determining the incidence of economic impacts
- Generally, both techniques are used, SAMs for indicative analysis and CGEs for more detailed long term planning

Advantages

- Explicit treatment of spillovers
- Explicitly distributional detailed composition of output, employment, income, and demand
- Linkage to a broad spectrum of other socio-economic issues – poverty, equity, fiscal policy, trade, rural-urban interaction, migration

Examples of CGE Applications

- Agricultural Policy
- Trade policy
- Tax policy
- Environmental regulation and reform
- Poverty and Inequality

Agricultural Policy

- The issue
 - What does agriculture contribute to the economy and what does the (domestic and international) economy contribute to agriculture
 - What are the detailed effects of agriculture policy?
- Why a CGE model?
 - Agriculture remains a dominant sector in China, the most important source of income for the poor, and will experience many transitions in the next generation
- Key insights
 - Agriculture can be a main driver for growth and poverty alleviation, but the composition of this growth will be very complex
 - Big contrast with partial equilibrium analysis

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Trade policy

- The issue
 - Effect of changes in tariffs and other forms of industry assistance
- Why a CGE model?
 - Trade policy is the classic GE problem
- Key insights
 - For complex sectors like agriculture, it is a rich story about how the benefits and costs of trade policy are distributed.

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- The issue
 - Effect of replacing wholesale sales tax with goods and services value added tax
- Why a CGE model?
 - Very complicated initial structure of taxes
- Key insights
 - Overall gains very small and
 - very sensitive to some key assumptions

Environmental regulation

- The issue
 - Effects of regulations such as:
 - $_{\circ}$ pollution
 - Resource (water, fisheries, forestry) policy
- Why a CGE model?
 - Still emerging in a live policy debate
 - Energy and water, for example, key inputs to all production processes
- Key insights
 - Environmental policies have many indirect effects

Poverty and Inequality

- The issue
 - What is the real composition of income and growth effects?
- Why a CGE model?
 - Institutional detail is essential
 - Relative incomes are determined by relative prices
 - Constraints play a major role in incidence and distribution
- Key insights
 - Who are the winners and how can they be enlisted to support policy?
 - Who are the losers and how can they be compensated?

Data Requirements

- SAMs are built from extensive economic accounting data
- Usually available from official sources, but can be augmented by independent and more recent data when available
- CGEs require the same SAM data, in addition to information on resource use.

Capacity Requirements

- Both methods are technical and best supported by professional staff with university level economics training
- SAM
 - Multiplier methods are relatively easy to implement and interpret
 - They are limited in scope, however, to relatively simple comparative static scenarios
- CGE
 - Generally more complex technically
 - Much wider scope for policy simulation and impact assessment

Thank you!

